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**AGENDA AND SUPPORTING PAPERS  
FOR COUNCIL'S NOVEMBER MEETINGS**

**TO BE HELD IN THE OFFICES OF THE WEST COAST REGIONAL COUNCIL  
388 MAIN SOUTH ROAD, GREYMOUTH**

**MONDAY, 12 NOVEMBER 2018**

**The programme for the day is:**

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**10.30 a.m:**

**Resource Management Committee Meeting**

**On completion of RMC Meeting:**

**Council Meeting**

# **RESOURCE MANAGEMENT COMMITTEE**

## **THE WEST COAST REGIONAL COUNCIL**

Notice is hereby given that a meeting of the **RESOURCE MANAGEMENT COMMITTEE** will be held in the Offices of the West Coast Regional Council, 388 Main South Road, Paroa, Greymouth on **Monday, 12 November 2018**

N. CLEMENTSON  
CHAIRPERSON

M. MEEHAN  
Chief Executive Officer

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<b><u>AGENDA</u></b> <b><u>NUMBERS</u></b>	<b><u>PAGE</u></b> <b><u>NUMBERS</u></b>	<b><u>BUSINESS</u></b>
<b>1.</b>		<b>APOLOGIES</b>
<b>2.</b>	1 – 3	<b>MINUTES</b> 2.1 Confirmation of Minutes of Resource Management Committee Meeting – 9 October 2018
<b>3.</b>		<b>PRESENTATION</b>
<b>4.</b>		<b>CHAIRMAN'S REPORT</b>
<b>5.</b>		<b>REPORTS</b>
		<b>5.1 Planning and Operations Group</b>
	5 – 18	5.1.1 Planning Report
	19 – 20	5.1.2 Accelerating the Buller River Flood Warning System
		<b>5.2 Consents and Compliance Group</b>
	21 – 23	5.2.1 Consents Monthly Report
	24 - 28	5.2.2 Compliance & Enforcement Monthly Report
		<b>6.0 GENERAL BUSINESS</b>

**THE WEST COAST REGIONAL COUNCIL****MINUTES OF THE MEETING OF THE RESOURCE MANAGEMENT COMMITTEE  
HELD ON 9 OCTOBER 2018, AT THE OFFICES OF THE WEST COAST REGIONAL COUNCIL,  
388 MAIN SOUTH ROAD, GREYMOOUTH, COMMENCING AT 10.30 A.M.****PRESENT:**

A. Robb (Chairman), T. Archer, P. Ewen, P. McDonnell, A. Birchfield, S. Challenger, J. Douglas,

**IN ATTENDANCE:**

M. Meehan (Chief Executive Officer), R. Mallinson (Corporate Services Manager), R. Beal (Operations Manager), H. McKay (Consents & Compliance Manager), H. Mills (Planning Science & Innovation Manager), N. Costley (Strategy & Communications Manager), T. Jellyman (Minutes Clerk), The Media.

**1. APOLOGY**

**Moved** (Archer / Birchfield) *That the apologies from N. Clementson and F. Tumahai be accepted.*

*Carried*

**2. MINUTES**

**Moved** (Challenger / McDonnell) *that the minutes of the previous Resource Management Committee meeting dated 11 September 2018, be confirmed as correct, with the amendment listed below made.*

*Carried*

**Matters Arising**

Cr Birchfield complained that his verbal challenge to Dr Rob Bell (Coastal Engineer – NIWA) on his presentation about Climate Change and Coastal Hazards was left out of the minutes.

**3. PRESENTATION**

There was no presentation.

**4. CHAIRMAN'S REPORT**

There was no Chairman's report due to Cr Clementson's absence.

**5. REPORTS****5.1 PLANNING AND OPERATIONS GROUP****5.1.1 PLANNING REPORT**

H. Mills spoke to this report. He reported that there have been three appeals on the proposed Regional Policy Statement (pRPS), from Heritage NZ, Royal Forrest and Bird Protection Society and the Department of Conservation. H. Mills advised that parts of the RPS that have not being appealed are now operative. He outlined the next steps in the appeals process to the meeting.

H. Mills reported that the selection process for the Grey Freshwater Management Unit (Grey FMU) has been held. He stated that 11 people applied to join and he would now like to appoint seven members to this group with reference checks awaited for one more person.

H. Mills reported that the release of an Order in Council is awaited to give final effect for the One District Plan.

H. Mills spoke to the Productivity Commission Report on low emissions economy, along with the Discussion Documents on changes to Emissions Trading Scheme (ETS). He advised that following discussions with an Economist, his advice is that there will not be any large effects on the West Coast in the short term. H. Mills explained the implications to foresters regarding credits and long term management of this industry.

H. Mills answered questions from Councillors relating to the Grey FMU. It was agreed that the names of the members of the Grey FMU would be included in the recommendation. Cr Birchfield stated that he would have liked more time to investigate potential members of this group. H. Mills advised that staff have met the applicants and interviewed the members that were not known to Council and staff are happy with the general interest that the members have and the fact that they are willing to work with other people. The Chairman advised that it is important that there is a range of interest and voices on this group as when the time comes for decision making, informed decisions can be made and challenges and appeals can possibly be avoided. Cr Ewen agreed with Cr Birchfield that he too would have liked more time. M. Meehan asked Crs what more information they would have liked. M. Meehan provided additional information on the successful applicants. Cr McDonnell stated that a summary on each candidate would be helpful for future appointments to these type of groups. It was agreed that this would be the approach in future. Cr Archer stated that he does not doubt that the process has been significant and robust but he is reliant on the recommendations and comments from staff and Councillors who know these people. Cr Robb confirmed that he knows five of the applicants and he is more than happy with these people. H. Mills agreed to bring a summary of each candidate to the next Council meeting.

Cr Archer spoke of the Productivity Commission Report on low emissions economy. He stated that he is concerned about comments in reports about switching fossil fuels to clean electricity and other low emission fuels. He stated that it is well known that there is going to be an increasing demand for energy but nobody is saying where the extra energy is supposed to be coming from. Cr Archer noted that hydro schemes are being denied by Government and there is a huge disconnect between Ministers and at local government level. Cr Birchfield agreed and he feels that government is going to try to tax fossil fuels off the market and force change. He stated that the costs will fall to the ordinary New Zealander. M. Meehan stated that Minister Shaw has been careful with consultation around the Zero Carbon Bill as there were around 15,000 submissions. M. Meehan advised that Council is the avenue into central government and Council did make a submission against the Zero Carbon Act. He stated that there is potential for the West Coast to be impacted dramatically on this.

**Moved** (Birchfield / Ewen)

1. *That the report is received.*
2. *That the Council approves the Implementation Team's recommended applicants for membership of the Grey Freshwater Management Unit Group, with members being Dave Waghorn, Sonia Perkins, Stu Bland, Scott Williams, Karen Grant, Trevor Johnston, Jim Gallaway, with the eighth position to be filled at next month's meeting.*

*Carried*

### **5.1.2 WEST COAST GEOTHERMAL RESOURCE – DEFINITION STUDY**

H. Mills spoke to this report and advised that GNS Science is on track with work. He stated that heat mapping has been completed and potential sites for phase 2 are now being narrowed down with areas in the Grey district holding particular interest. H. Mills advised that GNS Science will be holding a workshop here on 18 October. Cr Robb advised that he has a clash with meetings that day and is unable to attend. Crs Ewen, Archer and Challenger expressed interest in attending. H. Mills agreed to send the workshop details to councillors.

**Moved** (Archer / Challenger) *That this report be received.*

*Carried*

### 5.2.1 CONSENTS MONTHLY REPORT

H. McKay spoke to this report and advised that two site visits were carried out, eight non-notified resources consents were granted and three changes of conditions to existing resource consents were granted during the reporting period. She reported that one limited notified resource consent granted during the reporting period.

H. Mills confirmed that the resource consent granted for the Waiho River is a retrospective consent. She answered questions relating to RC-2014-0159-V3.

**Moved** (Archer / Birchfield) *That the October 2018 report of the Consents Group be received.*

*Carried*

### 5.2.2 COMPLIANCE & ENFORCEMENT MONTHLY REPORT

H. McKay spoke to this report. She advised that 45 site visits were carried out during the reporting period. She advised that dairy visits will be commencing shortly at the end of the calving period.

H. McKay reported that 25 complaints / incidents were reported with 19 resulting in site visits.

H. McKay reported that six non-compliances occurred during the reporting period.

She drew attention to the non-compliance section of her report, in the second table relating to the burning of tyres, she advised that only an abatement notice was issued and an infringement notice was not issued with regard to this event.

H. McKay reported that there were a further 19 complaints or incidents reported but were either not found to be non-compliant or not yet determined at the time of reporting.

H. McKay reported that four abatement notices and five infringement notices were issued during the reporting period. 31 mining programmes were received, with all but one of these relating to Stockton. 30 were approved, with one awaiting a site visit. H. McKay reported that two bonds were received.

H. McKay confirmed to Cr Ewen that the incident at Rapahoe earlier in the year was in relation to a campground rubbish fire. H. McKay offered to provide further information on this matter.

**Moved** (Challenger / Birchfield) *That the October 2018 report of the Compliance Group be received.*

*Carried*

### GENERAL BUSINESS

There was no general business.

The meeting closed at 11.04 a.m.

.....  
Chairman

.....  
Date

THE WEST COAST REGIONAL COUNCIL

Prepared for: Resource Management Committee – 12 November 2018  
Prepared by: Lillie Sadler – Planning Team Leader  
Date: 1 November 2018  
**Subject: Planning and Science Manager's Monthly Report**

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Update on RPS Appeals process

The period for submitters to lodge a notice of interest in appeals on the Proposed Regional Policy Statement under Section 274 of the Resource Management Act closed on 19 October. The following parties lodged an interest with the Environment Court:

- Department of Conservation (DOC)
- Forest and Bird (F&B)
- Ballance Agri-nutrients
- Te Rūnanga o Ngāi Tahu
- West Coast Fish and Game
- Federated Farmers
- Buller and Grey District Councils
- Stevenson Mining Limited
- Bathurst Resources Ltd
- TrustPower
- Westpower
- Transpower
- Frida Inta

To briefly summarise the section 274 notices, there is a mix of support, neutrality and opposition to the Heritage New Zealand appeal, while the majority of s274 parties oppose the DOC and F&B appeals.

The next steps are that the Environment Court will give directions on how to proceed; this is likely to involve asking the parties if there is scope in the appeals to undertake mediation to resolve matters. A workshop will be held with Councillors and Papatipu Rūnanga representatives after the December Resource Management Committee meeting to give an update on progress.

Update on Plan Change 1

The wetland boundary assessment report has been completed. The Hearing is likely to be reconvened in late November/early December.

Grey FMU Group membership and update

Baylee Kersten has applied to be a member of the Grey Freshwater Management Unit (FMU) Group. Baylee lives in the Lake Brunner catchment and has an interest in recreational fishing. He is in his 20's and is well known and respected in the community. The Implementation Team recommend that Baylee be appointed as the final community representative on the Group.

The Grey FMU Community Engagement Group had its first meeting on 30 October. This was a general introductory session with Group members getting to know each other. Staff presented planning and science overviews relevant to the Grey FMU. The draft Terms of Reference were accepted with no change. Appointing a Group chairperson was deferred to the next meeting on 27 November.

Amended Progressive Implementation Programme

The Ministry for the Environment (MFE) has requested further detail on the Council's Progressive Implementation Programme (PIP) in the "National Policy Statement for Freshwater Management – Regional Implementation Strategy 2018", which Council adopted at the May meeting this year. Additional information has been developed about key stages and timeframes for implementing the NPSFM Freshwater Management Unit (FMU) processes, and making subsequent changes to the Regional Land and Water Plan (RL&WP). The more detailed PIP is attached to this report as Appendix 1.

The more detailed PIP is still consistent with the summarised version in the Regional Implementation Strategy, however the date for the Grey FMU Group to report back to Council needs to be extended from December 2019 to April 2020. The Paparoa and South Westland Groups need to conclude in 2022 rather than 2021 as the Punakaiki Master Plan will be being implemented and the Paparoa Group may need more time. A third minor change to the summarised PIP aims for public notification of a plan change to add any new Grey and Buller FMU provisions to the RL&WP to occur in 2021 instead of 2023. This reflects queries raised at the recent Grey FMU meeting and at previous Resource Management Committee meetings about whether the changes to the RL&WP from all six FMU processes will be done in one, or more than one, RMA plan change process. The matter can be considered by Council further on in the Grey and Buller FMU process. The NPSFM provides for the PIP to be amended over time. For now, Council approval of the two minor changes to the summarised PIP, and the more detailed PIP, are sought. The summarised PIP with the three changes (shown in italics and underlined) is attached as Appendix 2 to this report.

Note that given the amount of information in the more detailed PIP, staff consider it is too large to include in the Regional Implementation Strategy, and it should be kept as a separate document.

If Council approves the summarised PIP changes, and the more detailed PIP, they can then be provided to MFE, and the more detailed PIP will be publically notified by 31 December 2018. This will fulfil our obligations under Policy E1 (f) of the NPS-FM.

#### Draft Westland National Park Management Plan

The Department of Conservation (DOC) have invited submissions on the Draft Westland National Park Management Plan, which close on 4 February 2019 (extended from 9 November 2018). Staff identified several policies relating to freshwater and natural hazard management which, in our view, need changes, and a submission is being drafted.

#### Conservation (Indigenous Freshwater Fish) Amendment Bill

Submissions on DOC's Conservation (Indigenous Freshwater Fish) Amendment Bill (the Bill) closed on 25 October. A brief submission was lodged raising concerns about the uncertainty of impacts on the West Coast whitebait fishing community, and the lack of consultation. As the submission had to be lodged before the Council meeting on 12 November, a draft was circulated to Councillors for feedback, prior to it being lodged. A copy of the submission is attached to this report as Appendix 3.

#### Changes to NPSFM and freshwater management

The Ministers for the Environment and Agriculture recently released a discussion document titled "Essential Freshwater – Healthy Water, Fairly Allocated", signalling further changes to freshwater policy and regulation. While the document contains a lot of actions, it lacks specifics about how to implement changes in all of these areas. Some of the matters flagged for consideration include:

- Address the rights and interests of Māori including the development aspirations of owners of Māori freehold land.
- Identify 'at risk' catchments and potential interventions by the end of 2018, with a view to achieving improvements in these over the next two years.
- Address urban issues, e.g. stormwater discharges.
- Establish a 'compliance oversight unit' to monitor how well councils perform their functions.
- Acknowledge the unwieldiness of the current planning system for regional councils and undertake to work with councils to fix it, which could mean potential RMA changes; including accelerated timeframes for getting plans and new regulatory controls in place, especially those relating to water quality; avoiding each proposed (freshwater) plan being challenged through the courts over essentially the same matters, wasting time and money; and allowing much faster adjustments of rules in future in response to new science and technology.
- A new National Environmental Standard (NES) and further changes to the National Policy Statement for Freshwater Management (NPSFM).

Attached to this report as Appendix 4 is a summary of the potential areas to be addressed in RMA and NPSFM changes, and a new freshwater NES. The following is a link to the document:



<http://www.mfe.govt.nz/sites/default/files/media/Fresh%20water/essential-freshwater.pdf>

#### Collaborative Working Group Report on Indigenous Biodiversity

The Biodiversity Collaborative Group (BCG) appointed to work on a Draft National Policy Statement for Indigenous Biodiversity (NPSIB) released its three-part Report on 25 October. The document includes a Background Report, a draft NPSIB and a section on "Complementary and Supporting Measures for Indigenous Biodiversity", plus various appendices. This appears to be a new process that supersedes the previous proposed NPSIB, which was notified for submissions in January 2011, and attracted 426 submissions, one being from this Council. The release of the latest draft NPSIB is not the public submission stage; it still needs to be reviewed by government officials and ministers, have a cost-benefit analysis done, and then be considered as part of Cabinet deliberations. If the decision is for the Draft NPSIB to be progressed, it then needs an RMA section 32 analysis before it can be publically notified for submissions. Staff will provide a summary of the main points of the Draft NPSIB for the December Council meeting. Below is a link to the document:

[https://www.biodiversitynz.org/uploads/1/0/7/9/107923093/report\\_of\\_the\\_biodiversity\\_collaborative\\_group.pdf](https://www.biodiversitynz.org/uploads/1/0/7/9/107923093/report_of_the_biodiversity_collaborative_group.pdf)

#### Hydrology & Flood Warning Update

There were no flood alarm thresholds reached or warnings issued during the month of October.

### **RECOMMENDATIONS**

1. *That the report is received.*

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2. *That Council approve the Implementation Team's recommendation for Baylee Kersten to be a member of the Grey Freshwater Management Unit Group.*
3. *That Council approves:*
  - a) *the three changes to the summarised Progressive Implementation Programme in the "National Policy Statement for Freshwater Management – Regional Implementation Strategy 2018"; and*
  - b) *the more detailed Progressive Implementation Programme.*

Hadley Mills  
**Planning, Science and Innovation Manager**

## Appendix 1

### **Progressive Implementation Programme for implementing the National Policy Statement for Freshwater Management – West Coast Regional Council**

November 2018

#### Purpose

This document sets out the West Coast Regional Council's staged programme for implementing the National Policy Statement for Freshwater Management 2014 (NPSFM), pursuant to Policy E1 of the NPS.

Policy E1 states that if it is impractical for a regional council to fully complete implementation of the NPSFM by 31 December 2015 then it may implement it by a programme of defined time-limited stages by which it is to be fully implemented by 31 December 2025 or 31 December 2030 (if certain circumstances apply). The implementation programme must be formally adopted by the regional council by 31 December 2018, and publically notified.

The Council holds the view that it is unlikely to be able to fully implement the NPSFM before 31 December 2025, and has therefore adopted a programme which is presented in the table below. Every regional council must, at intervals of not more than five years, compile and make available to the public a review of the improvements to specified rivers and lakes, and primary contact sites, made in giving effect to Policy A5. Please note that the implementation programme is not open for submissions.

#### Progress to date (to November 2018)

2012 – Analysis of the NPSFM 2011 against relevant objectives and policies of the Council's Regional Policy Statement (RPS) and Regional Land and Water Plan (RL&WP), and the extent of changes needed to provide for integrated management.

2015 - Trial of Environmental Flows Strategic Assessment Platform (EFSAP). EFSAP is a tool that can be used to evaluate the consequences of setting different water resource use limits across all parts of a catchment or region. EFSAP was used to simulate the consequences of various potential limits on nine catchments within the West Coast region. The scenario testing included comparing the effects of the Council's current limits with the proposed NPSFM 2011.

2015 – Proposed RPS publically notified – see below for more detail.

2016 – Council's Implementation Team formed.

2016 – Topnet hydrological model was calibrated at two Grey catchment sites to test how accurately observed flows could be reproduced. It was found that low flows could be reasonably reproduced at both the New Waipuna and Dobson sites. Large uncertainties are associated with the determination of the regional groundwater by-passing the gauging station at Dobson.

2016 – Cumulative Hydrological Effects Simulator (CHES) was applied to characterise the current status and consequences of water use in the Grey catchment, to explore different water use and limit scenarios, and improve the robustness and transparency of water allocation planning.

2018 – NPSFM - Regional Implementation Strategy drafted and approved by Council.

2018 – Grey Freshwater Management Public Information session held on 13 September. Grey Freshwater Management Unit Community Group convened and first meeting held on 30 October.

#### Progressive Implementation Programme

	<b>Regional planning initiatives</b>	<b>Site specific / Catchment – specific initiatives</b>	<b>Other non-regulatory initiatives</b>
2018	<ul style="list-style-type: none"> <li>Proposed Regional Policy Statement (RPS) hearings completed in May, incorporating relevant NPSFM provisions. Provisions have been appealed by Forest and Bird, ENV-2018-CHC-000201.</li> <li>Proposed Plan Change 1 (PC1) to Regional Land and Water Plan (RL&amp;WP) hearing completed in June, corrected boundaries of protected Schedule 1 and 2 wetlands.</li> <li>Preliminary review work commenced on RL&amp;WP.</li> </ul>	<ul style="list-style-type: none"> <li>Grey FMU – Establish engagement group.</li> <li>Grey FMU - Commence community Group process to identify quality and quantity objectives and targets, and communities' values.</li> <li>Ongoing surveillance monitoring of <i>E.coli</i> at 18 primary contact sites.</li> </ul>	<ul style="list-style-type: none"> <li>Establish monitoring plan and basis of accounting system</li> <li>Monitor in accordance with plan</li> <li>Report on progress – Policy E1(e))</li> </ul>
2019	<ul style="list-style-type: none"> <li>RPS appeals resolved on NPSFM provisions.</li> <li>PC1 hearing decisions notified, noting decisions may be appealed. Transitional Policies 8.3A2 and 8.3A5 added to RL&amp;WP with any other changes added through PC1 hearing.</li> <li>Review of RL&amp;WP commences, scope includes reviewing region-wide freshwater provisions, and preliminary drafting of Grey and Buller FMU-specific water objectives and limits (PC2).</li> </ul>	<ul style="list-style-type: none"> <li>Grey FMU Group ongoing engagement identifying quality and quantity objectives and targets, and communities' values.</li> <li>Buller FMU - Establish engagement group.</li> <li>Buller FMU - Commence community Group process to identify quality and quantity objectives and targets, and communities' values.</li> <li>Hokitika FMU - Establish engagement group.</li> <li>Hokitika FMU - Commence community Group process to identify quality and quantities objectives and targets, and communities values.</li> <li>Inangahua FMU - Establish engagement group.</li> <li>Inangahua FMU - Commence community Group process to identify quality and quantity objectives and targets, and communities' values.</li> <li>Ongoing surveillance monitoring of <i>E.coli</i> at 18 primary contact sites.</li> </ul>	<ul style="list-style-type: none"> <li>Establish monitoring plan and basis of accounting system</li> <li>Refine accounting system for Grey FMU</li> <li>Report on progress – Policy E1(e))</li> </ul>
2020	<ul style="list-style-type: none"> <li>Ongoing review of RL&amp;WP;</li> </ul>	<ul style="list-style-type: none"> <li>Grey FMU – community Group concludes with report back to Council.</li> </ul>	<ul style="list-style-type: none"> <li>Monitor in accordance with plan</li> </ul>

	<ul style="list-style-type: none"> <li>Review region-wide freshwater provisions, and preliminary drafting of Hokitika and Inangahua FMU-specific water objectives and limits (PC3);</li> <li>Identification and management of outstanding water bodies (PC3);</li> <li>Complete first draft of plan change for Grey &amp; Buller FMU's, and release to stakeholders for feedback (PC2).</li> </ul>	<ul style="list-style-type: none"> <li>Buller FMU – community group concludes with report back to Council.</li> <li>Hokitika FMU - ongoing community engagement identifying quality and quantity objectives and targets, and communities' values.</li> <li>Inangahua FMU - ongoing community engagement identifying quality and quantity objectives and targets, and communities' values.</li> <li>South Westland FMU - Establish engagement group if required.</li> <li>Paparoa FMU - Establish engagement group if required.</li> <li>South Westland FMU - Commence community Group process to identify quality and quantity objectives and targets, and communities' values.</li> <li>Paparoa FMU - Commence community Group process to identify quality and quantity objectives and targets, and communities' values.</li> <li>Ongoing surveillance monitoring of <i>E.coli</i> at 18 primary contact sites.</li> </ul>	<ul style="list-style-type: none"> <li>Refine accounting system for Buller FMU</li> <li>Report on progress – Policy E1(e))</li> </ul>
2021	<ul style="list-style-type: none"> <li>Ongoing review of RL&amp;WP (PC3).</li> <li>Proposed changes to RL&amp;WP, incl. Grey &amp; Buller FMU's, notified under Schedule 1 of the RMA (PC2).</li> <li>Complete first draft of plan change for Hokitika and Inangahua FMU's and release to stakeholders for feedback</li> </ul>	<ul style="list-style-type: none"> <li>Hokitika FMU - – community group concludes with report back to Council.</li> <li>Inangahua FMU - community group concludes with report back to Council.</li> <li>Ongoing surveillance monitoring of <i>E.coli</i> at 18 primary contact sites.</li> </ul>	<ul style="list-style-type: none"> <li>Monitor in accordance with plan</li> <li>Refine accounting system for Hokitika FMU</li> <li>Refine accounting system for Inangahua FMU</li> <li>Refine accounting system for South Westland FMU</li> <li>Refine accounting system for Paparoa FMU</li> <li>Report on progress – Policy E1(e))</li> </ul>

2022	<ul style="list-style-type: none"> <li>• Complete first draft of plan change for Paparoa and South Westland FMU-specific water objectives and limits (PC3);</li> <li>• Identification and management of outstanding water bodies (PC3).</li> </ul>	<ul style="list-style-type: none"> <li>• South Westland FMU - community group concludes with report back to Council.</li> <li>• Paparoa FMU - community group concludes with report back to Council.</li> <li>• Ongoing surveillance monitoring of <i>E.coli</i> at 18 primary contact sites.</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor in accordance with plan</li> <li>• Report on progress – Policy E1(e)</li> </ul>
2023	<ul style="list-style-type: none"> <li>• Complete first draft of RL&amp;WP and release for stakeholder feedback (PC3).</li> <li>• Proposed changes to RL&amp;WP, incl. Inangahua, Hokitika, Paparoa and South Westland FMU's specific provisions, notified under Schedule 1 of the RMA. PC3 will also include the following NPSFM requirements:</li> </ul> <p><b>Freshwater quantity</b></p> <ul style="list-style-type: none"> <li>• Freshwater quantity management units for rivers, lakes and aquifers –Policy CA1.</li> <li>• Freshwater quantity objectives – Policy B1</li> <li>• Freshwater quantity limits for each FMU, except for minimum level for aquifers and allocation limits for lakes (refer Policy B1)</li> <li>• Policy and rules to improve and maximise the efficient allocation and efficient use of water (Policies B2, B3 and B4)</li> <li>• Policy and rules to avoid over-allocation (Policy B5)</li> </ul> <p><b>Freshwater quality</b></p> <ul style="list-style-type: none"> <li>• Water quality standards in rivers (periphyton, nitrate toxicity, ammonia toxicity, dissolved oxygen, E. coli and cyanobacteria – for lake fed rivers).</li> <li>• Water quality standards for lakes (phytoplankton, total nitrogen, total phosphorus, ammonia toxicity, E. coli and cyanobacteria).</li> <li>• Policy to maintain overall water quality</li> </ul>	<ul style="list-style-type: none"> <li>• Regulatory elements of FMUs incorporated into draft Regional Plan</li> <li>• Ongoing surveillance monitoring of <i>E.coli</i> at 18 primary contact sites.</li> </ul>	

	<ul style="list-style-type: none"> <li>Provisions to manage discharges to land and water, including rules requiring the adoption of the best practicable option to manage discharges of contaminants (refer Policy A3)</li> <li>Provisions to manage the disturbance of the beds of lakes, rivers and certain uses of land.</li> </ul> <p><b>Other</b></p> <ul style="list-style-type: none"> <li>Provisions to protect identified outstanding freshwater bodies (refer Objective A2a and b, and Objective A4)</li> <li>Provisions for management of sites of significance to tangata whenua.</li> </ul>		
2025	<ul style="list-style-type: none"> <li>Continue with First Schedule Proposed Plan change processes for PC3</li> <li>Hearings for PC2 and PC3</li> </ul> <p><i>*TBC if both Plan Changes are heard together</i></p>	<p>Assess the need for/establish further engagement groups:</p> <ul style="list-style-type: none"> <li>Including regulatory elements of any further engagement groups.</li> <li>Refine/adjust objectives and limits (if needed).</li> </ul>	
2028	<p>Complete Proposed Plan processes, including addressing</p> <ul style="list-style-type: none"> <li>Any further amendments to the NPSFM.</li> <li>Further catchment specific regulatory measures.</li> </ul>		
2030	Implementation complete		

## Appendix 2

## Proposed Progressive Implementation Programme

	Regional Planning	FMU specific planning	Monitoring/Accounting	
Phase 1	<b>2018</b>	<ul style="list-style-type: none"> <li>• Council agrees approach and notifies PIP</li> <li>• Begin review of Regional Land and Water Plan. Scope includes:</li> <li>• Developing region-wide water quality objectives and limits.</li> </ul>	<ul style="list-style-type: none"> <li>• Establish engagement group for Grey FMU (priority 1)</li> <li>• Develop objectives and set limits for Grey FMU</li> <li>• Establish engagement groups for Buller FMU (priority 2).</li> </ul>	<ul style="list-style-type: none"> <li>• Establish monitoring plan and basis of accounting system</li> <li>• Monitor in accordance with plan</li> <li>• Refine accounting system for Grey FMU</li> <li>• Report on progress (as per NPSFM Policy E1(e))</li> </ul>
	<b>2020</b>	<ul style="list-style-type: none"> <li>• Developing region-wide water quantity objectives and limits (minimum flows and allocation).</li> </ul>	<ul style="list-style-type: none"> <li>• <i>Develop objectives and set limits for Buller FMU</i></li> <li>• Establish engagement groups for Hokitika and Inangahua FMUs (priority 3 and 4).</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor in accordance with plan</li> <li>• Refine accounting system for Buller FMU</li> <li>• Report on progress (as per NPSFM Policy E1(e))</li> </ul>
Phase 2	<b>2021</b>	<ul style="list-style-type: none"> <li>• Identification and management of outstanding water bodies.</li> <li>• Provision for catchment-specific measures</li> <li>• <i>Proposed changes to RL&amp;WP notified including Grey and Buller FMU specific provisions</i></li> </ul>	<ul style="list-style-type: none"> <li>• Develop objectives and set limits for Hokitika and Inangahua FMUs</li> </ul>	<ul style="list-style-type: none"> <li>• Monitor in accordance with plan</li> <li>• Refine accounting systems for Hokitika and Inangahua FMU</li> <li>• Report on progress (as per NPSFM Policy E1(e))</li> </ul>
	<b>2022</b>	Complete first draft of Regional Land and Water Plan and release for stakeholder feedback.	<p><i>If engagement groups are required, establish groups for South Westland and Paparoa FMUs (priority 5 and 6).</i></p> <p>Develop objectives and set limits for South Westland and Paparoa FMUs. Regulatory elements of FMUs incorporated into draft Regional Plan</p>	<ul style="list-style-type: none"> <li>• Monitor in accordance with plan</li> <li>• Refine accounting systems for South Westland and Paparoa FMU</li> <li>• Report on progress (as per NPSFM Policy E1(e))</li> </ul>
Phase 3	<b>2023</b>	Draft changes to Regional Land and Water Plan revised and notified.		Report on progress (as per NPSFM Policy E1(e))
	<b>2025</b>	Continue with First Schedule Proposed Plan process	Assess the need for/establish further engagement groups.	
	<b>2028</b>	Complete Proposed Plan process, incl addressing: <ul style="list-style-type: none"> <li>• Any further amendments to the NPSFM.</li> </ul>	<ul style="list-style-type: none"> <li>• Include regulatory elements of any further engagement groups.</li> <li>• Refine/adjust objectives and limits (if needed).</li> </ul>	

- 
- Further catchment-specific regulatory measures.
- 

**2030** Implementation complete



## Appendix 3

24/10/2018

Dear Sir/Madam

### **Submission on the Conservation (Indigenous Freshwater Fish) Amendment Bill.**

The West Coast Regional Council (the Council) welcomes the opportunity to submit on the Conservation (Indigenous Freshwater Fish) Amendment Bill (the Bill). Our submission follows:

#### Background and Introduction

The Council has an interest in the Bill as we have functions under the Resource Management Act 1991 (RMA) to manage environmental effects of structures in river beds, including whitebait fishing stands. Under the Regional Land and Water Plan for the West Coast, a resource consent is required for a whitebait stand on the Rivers listed in Schedule 17: Management of Whitebait Stands. The rules and Schedule restrict the number of whitebait stands allowed on the listed Rivers.

The Bill aims to achieve a number of objectives; the key one which will likely impact the West Coast is providing protection for indigenous freshwater fish within conservation areas. Most other amendments are legal, and tidy up gaps and inefficiencies between the Freshwater Fishers Regulations 1983 and the Conservation Act 1987.

#### Impact on the West Coast

As we understand it, a permit will be required from the Department of Conservation to take indigenous freshwater fish (including whitebait) from rivers within conservation areas. All but two of the West Coast Rivers listed in Schedule 17 of the Land and Water Plan where stands are authorised to be erected are within conservation areas, therefore consent holders of whitebait stands on these Rivers would be affected. Consent holders of whitebait stands on the Little Wanganui (except the river mouth and heads) and Makaawhio Rivers would not be affected.

There is no clear detail on how the proposed permitting process would work, only that the Director-General may authorise a person to take freshwater fish (including whitebait) from a conservation area if he/she is satisfied that the activity is consistent with the purpose for which the 'land' is held, and any requirements in regulations have been met. This is of concern as there are many uncertainties around what the effects of having to apply for a permit for whitebait fishing might be on the West Coast. Costs, time frames, matters for assessment, conditions and restrictions are not detailed in the proposal, and could be significant for consent holders and other fishers. Further detail on these matters should be provided and further consultation undertaken.

There are several other amendments which will cause further uncertainty and would likely impact the whitebait fishing community:

- Any specified conservation land may be declared spawning grounds and prohibitions/restrictions/conditions may be imposed on the entry to that land;
- The Director-General may, by notice, close fishing for up to five years;

- There is a lack of clarity as to whether whitebait can be sold, or if this could be another future amendment; and
- It is unclear what the impact would be on existing whitebait stand permit holders, whether a DoC permit would be required immediately or as part of a RMA resource consent renewal.

Further detail on these items should be provided and further consultation undertaken.

#### Regulatory Impact Assessment

It is of particular concern that the reviewer of the Regulatory Impact Assessment (RIA) mentions in the recommendation on Page 3 "*Although attempts have been made to mitigate the lack of consultation by narrowing the proposed legislative reforms to those required to improve the legislative toolkit, stakeholders are likely to have some concerns about the lack of consultation and the limited scope of the review.*" It is noted that within the RIA, it further states "*the public have been demanding improved fisheries management*", carrying on to explain that "*It is likely, however, that many submissions will question why more extensive reforms are not being done, notably banning of all or commercial whitebait fishing.*" This is concerning as there are a number of broad generalisations as to the public concern, but there does not appear to be any consultation information on which these general statements have been founded. There is scant analysis as to the impact of the Bill on the West Coast and its fishing community.

We seek that the Bill be withdrawn or put on hold, and that DoC undertake consultation with the public, stakeholders, and others who may be affected by it, to fully consider the issues and effects.

This ends our submission. If you wish to discuss our submission, the contact person is:

Yours faithfully



Hadley Mills  
Planning, Science and Innovation Manager  
West Coast Regional Council

## Appendix 4

### **Essential Freshwater - Summary of 8 October 2018 announcements**

#### Objectives

The *Essential Freshwater* work programme has three main objectives:

1. Stopping further degradation and loss – taking a series of actions now to stop the state of our freshwater resources, waterways and ecosystems getting worse and to start making immediate improvements so that water quality is materially improving within five years.
2. Reversing past damage – promoting restoration activity to bring our freshwater resources, waterways and ecosystems to a healthy state within a generation, including through a new National Policy Statement for Freshwater Management and other legal instruments.
3. Addressing water allocation issues – working to achieve efficient and fair allocation of freshwater and nutrient discharges, having regard to all interests including Māori, and existing and potential new users.

Table: Parts of the Essential Freshwater work programme

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<p><b>At-risk catchments</b></p>	<p>Identify at-risk catchments, to:</p> <ul style="list-style-type: none"> <li>• Consider the need for regulatory intervention</li> <li>• Target erosion risk for input into the One Billion Trees programme and other funds</li> <li>• Identify existing restoration projects that could be scaled for increased impact</li> <li>• Support voluntary action by councils, Māori, NGOs, other community groups, and industry.</li> </ul> <p><b>Next step:</b></p> <ul style="list-style-type: none"> <li>• Report to Government, with an overview of at-risk catchments and recommendations on potential interventions, by the end of 2018.</li> </ul>
<p><b>National Policy Statement for Freshwater Management (Freshwater NPS)</b></p>	<p><i>A new Freshwater NPS will be based on the principles proposed by the 2010 Sheppard Inquiry.</i></p> <p><i>It may adjust timeframes for implementation, provide greater direction on how to set limits on resource use, and provide better protection of wetlands and estuaries.</i></p> <p>Changes to the Freshwater NPS may include:</p> <ul style="list-style-type: none"> <li>• How to better provide for ecosystem health</li> <li>• New attributes – sediment, copper and zinc, dissolved oxygen</li> <li>• Clarifying the direction around how to set effective limits</li> <li>• Better protection for wetlands and sensitive downstream environments (e.g., estuaries)</li> <li>• Policy around at-risk catchments</li> <li>• Resolving exceptions to national bottom lines</li> <li>• Other changes proposed by LAWF and other groups.</li> </ul> <p><i>The Science and Technical Advisory Group (which includes regional council representatives) will play an important role in testing and advising on scientific aspects of the Freshwater NPS, such as new attributes, national bottom lines, and alternative approaches.</i></p> <p><b>Next steps:</b></p> <ul style="list-style-type: none"> <li>• Options will be discussed with the advisory network (Kahui Wai Māori, Freshwater Leaders Group, and the Science and Technical Advisory Group) over the next six months.</li> <li>• Public consultation will be held in 2019.</li> <li>• The amended Freshwater NPS will be in force in 2020.</li> </ul>

<p><b>National Environmental Standard for Freshwater Management (Freshwater NES)</b></p>	<p><i>A National Environmental Standard for Freshwater Management (Freshwater NES) will provide clear and specific direction on resource use, in particular where rapid action is required, for example, in at-risk catchments. A Freshwater NES is a potential mechanism for prohibiting activities or including rules that restrict activities such as the draining of wetlands or piping of urban streams. Certain activities such as intensive winter grazing, hill country cropping, and feedlots are expected to be regulated under a Freshwater NES.</i></p> <p>A new Freshwater NES may include:</p> <ul style="list-style-type: none"> <li>• Preventing further loss of wetlands and urban streams</li> <li>• Mechanisms for managing intensification, including targeting at-risk catchments</li> <li>• Direction around the use of farm environment plans and good management practices such as</li> <li>• Stock exclusion and riparian management</li> <li>• Rules to control activities such as intensive winter grazing, hill country cropping, and feedlots</li> <li>• Direction on nutrient allocation</li> <li>• Direction for the review of existing consents</li> <li>• A default regime for ecological flow and levels where none are set, and how minimum flows apply to existing consents.</li> </ul> <p><b>Next steps:</b></p> <ul style="list-style-type: none"> <li>• Options will be discussed with the advisory network over the next six months. Other national direction will also be considered as a way to achieve the policies.</li> <li>• Public consultation will be held in 2019.</li> <li>• The Freshwater NES will be in force in 2020.</li> </ul>
<p><b>Resource Management Act (RMA) amendments</b></p>	<p><i>Amendments in the short term to reduce complexity, improve certainty, and improve public participation that will have an impact beyond water management. This will better enable regional councils to review consents, to more quickly implement water quality and quantity limits as required in the Freshwater NPS. The amendments will also strengthen enforcement tools for improving environmental compliance.</i></p> <ul style="list-style-type: none"> <li>• 2018 RMA Bill – a narrow range of amendments.</li> <li>• Second phase; a more comprehensive review of the resource management system.</li> </ul> <p><b>Next step:</b></p> <ul style="list-style-type: none"> <li>• Amendment Bill due to be introduced to Parliament late 2018 or early 2019.</li> </ul>

THE WEST COAST REGIONAL COUNCIL

Prepared for: Resource Management Committee – 12 November 2018  
 Prepared by: Hadley Mills – Planning, Science and Innovation Manager  
 Date: 18 October 2018  
**Subject: Accelerating the Buller River flood Warning System**

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**Background**

In order for the Buller River flood warning system to improve its prediction time the hydrology team have embarked on an expansion program of data collection sites including rain gauges and flow recorder sites. The expansion program is in its third year of a seven year build program. Flood modelling is planned once that infrastructure expansion is complete and would generally take five years as a minimum in order to gather reliable data. The expansion work being completed in the Buller catchment is part of a wider expansion programme including the Grey and Hokitika Rivers.

**Expediting the expansion to improve prediction times**

Currently the network expansion programme for the Buller has a timeframe based on current Long Term Plan (LTP) funding, including both capital and operational expenditure. In order to expedite both the network expansion and the modelling process we propose a number of options.

**Option One.**

Option one has the specific goal of giving eight hours warning time prior to a flood threatening the town of Westport.

Currently we don't have the in-house software knowledge or expertise to confidently design a model that will predict a flood eight hours in advance. We could therefore outsource a report that will identify a solution (including data collection sites and modelling) that could potentially meet the eight hour prediction goal and present implementation costings. This report is likely to take three months to complete (external consultant) or five months if we use Envirolink funding with NIWA. The brief for this work would cover the following items:

- Can a model be created that will predict a flood in the Buller River eight hours in advance? If not, what is the best-case warning timeframe that could be expected?
- Site build requirements, number of sites, location of sites, and composition of sensors,
- Most appropriate modelling solution, (Rainfall runoff, routing, forecast driven routing),
- Level of confidence that is expected from the model or system,
- Cost to implement this solution by 30 June 2020, including build costs, software, modelling and maintenance; and
- Advice on timeframe between finishing sites and implementation of modelling.

We can have a brief out for quote within one week once we have a firm direction. Solutions and costings could be presented to Council in early to mid-2019.

**Option Two.**

Option two is based on expediting the existing expansion programme without getting external advice at the outset. This would entail bringing all the planned monitoring site builds (for the Buller) forward, with an aim to have them completed by early 2020. This option would allow for improved monitoring service but the flood prediction time would be an estimate until we hire a modelling expert after the site builds are complete. This option would also require further resourcing in the Hydrology Team in order to build data collection sites quicker, starting early 2019. Resourcing this option would come with the following associated costs:

- Capital costs brought forward for site builds - \$97,700
- Operational costs brought forward for a Hydrology Technician for site builds– \$65,000
- Modelling consultant cost - \$40,000 (estimate)
- Calibration after 5 years of data captured. Cost to be determined.

**Other measures of protecting against flood**

It is important to state that the flood warning system is one tool in order to mitigate the impacts of flood events. Other tools that need to be considered include things like, hard infrastructure (flood walls), emergency response planning, protecting evacuation routes, policy planning etc.

**RECOMMENDATIONS**

- 1. That the report is received*
- 2. That an option is chosen*

Hadley Mills

**Planning, Science and Innovation Manager**

Prepared for: Resource Management Committee – 12 November 2018  
 Prepared by: Cassidy Rae – Consents and Compliance Administrator  
 Date: 31 October 2018  
**Subject: CONSENTS MONTHLY REPORT**

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Five Consents Site Visit were undertaken 26 September 2018 – 31 October 2018

17/10/2018	RC-2018-0090 Clegg, Marsden Road, Alluvial gold mining.	Visited site with Compliance Officer, observed the area in which mining would be undertaken and observed flow paths and potential for affected parties.
18/10/2018	RC-2018-0093, Henry Adams Contracting, Hokitika River, protection works.	Visited site to observe location of works and how it would potentially affect neighbours.
19/10/2018	RC-2018-0089, Evan Grooby & Bradley Robertson, Cobden Beach, Black sand gold mining.	Site visit to inspect of the coastal marine area to assess consent application area and the beach erosion.
26/10/2018	RC-2018-0098, Westreef Services, Powerhouse Rd, Fairdown, Earthworks.	Visited site with BDC planner and applicant to observe the slope of the site and any waterbodies that may be a preferential pathway for sediment runoff and to view proximity of neighbours.
26/10/2018	RC-2018-0088, John Dunbier, Ross, Alluvial gold mining.	Site visit for application for alluvial gold mining on DOC land, Ross.

Seven Non-Notified Resource Consents were Granted 26 September 2018 – 31 October 2018

<b>CONSENT NO. &amp; HOLDER</b>	<b>PURPOSE OF CONSENT</b>
RC-2018-0055 Evan James Grooby Karoro	To undertake earthworks within the Greymouth Earthworks Control Area, Karoro.  To undertake stabilisation works on the bed and banks of Watsons Creek, Karoro.
RC-2018-0064 Buller District Council Giles Creek, Orowaiti River & Caledonian Terrace	To undertake earthworks, including vegetation disturbance, on land which is flat and up to and exceeding 25 degrees slope and within the riparian margins of Giles Creek.  To disturb the bed and banks of Giles Creek and various other tributaries of the Orowaiti River associated with the construction and operation of a water supply pipeline, including infiltration galleries, fords and culverts and damming/diversion works.  To disturb Schedule 2 Wetlands (Caledonian Terrace 1 and Caledonian Terrace 4) as a result of undertaking works associated with the construction and operation of a water supply pipeline.  To dam/divert water in Giles Creek and associated tributaries of the Orowaiti River to construct a water supply pipeline and infiltration galleries.  To discharge contaminants (sediment) to water as a result of works associated with the construction of a water supply pipeline and infiltration galleries, Giles Creek and associated tributaries of the Orowaiti River.
RC-2018-0077 Hamish Roundhill & Rebecca Inwood Landing Creek	To disturb the bed of Landing Creek to undertake works associated with the construction and maintenance of a diversion channel.  To divert water into the original channel, Landing Creek.



RC-2018-0084 Westland Schist Limited Wanganui River, Waitaha River & Kakapotahi River	To disturb the dry bed of the Wanganui River for the purpose of selected stone removal.  To disturb the dry bed of the junction of the Waitaha and Kakapotahi Rivers for the purpose of selected stone removal.
RC-2018-0089 Evan Grooby & Bradley Robertson Cobden Beach	To disturb the coastal marine area at Cobden Beach for the purpose of sand, shingle and stone removal and its deposition associated with black sand mining within Minerals Permit MP60336.01.
RC-2018-0090 Murray Clegg & Jacquelin Palmer- Clegg Marsden Road	To undertake earthworks associated with alluvial gold mining activities within MP60486, Marsden Road.  To take and use surface water and groundwater via seepage into mining ponds for the purposes of alluvial gold mining activities within MP60486, Marsden Road.  To discharge water containing sediment to land within MP60486 in circumstances where it may enter water associated with alluvial gold mining at Marsden Road.
RC-2018-0091 Department of Conservation Waiho River	To disturb the dry bed of the Waiho River for the purpose of removing gravel.
RC-2018-0096 South Pacific Holdings Limited Aratika	To undertake earthworks, vegetation clearance and land disturbance in Erosion Prone Areas One and Two, associated with the conversion of an old forestry block to pasture, Aratika.

Five Change to and Reviews of Consent Conditions were Granted 26 September 2018 – 31 October 2018

<b>CONSENT NO. &amp; HOLDER</b>	<b>PURPOSE OF CHANGE/REVIEW</b>
RC93048-V3 Grey District Council Erua Moana Lagoon & Grey River	Increase dredging limits, Erua Moana Lagoon and Grey River
RC00271-V1 Department of Conservation Lake Mahinapua Camp Ground	Change to septic tank design, Lake Mahinapua Camp Ground
RC-2015-0132-V2 Phoenix Minerals Limited Callaghans	Increase disturbed gold mining area, Callaghans (MP41885)
RC-2016-0088-V1 Hamish Roundhill & Rebecca Inwood Landing Creek Road	Extend gold mining area, Landing Creek Road (MP55745)
WS-2017-864-V1 Alan Packham & Carlene Packham Waiatoto River	Change to Whitebait Stand construction, Waiatoto River

Public Enquiries

48 written public enquiries were responded to during the reporting period. 43 (90%) were answered on the same day, and the remaining 5 (10%) within the next ten days.

**RECOMMENDATION**

*That the November 2018 report of the Consents Group be received.*

Heather McKay

**Consents & Compliance Manager**

Prepared for: Resource Management Committee – 12 November 2018  
 Prepared by: Heather McKay – Consents & Compliance Manager  
 Date: 1 November 2018  
 Subject: **COMPLIANCE & ENFORCEMENT MONTHLY REPORT**

**Site Visits**

A total of 107 site visits were undertaken during the reporting period, which consisted of:

Activity	Number of Visits
Resource consent monitoring	71
Mining compliance & bond release	11
Complaint/Incident related	21
Dairy farm	4

- A total of 27 complaints/reported incidents were received, with 21 resulting in site visits.

**Non-Compliances**

Note: These are the activities that have been assessed as non-compliant during the reporting period.

A total of seven non-compliances occurred during the reporting period.

Activity	Description	Location	Action/Outcome	INC/Comp
Discharge to water	Westland Milk Products reported that they had a spill of Canola Oil after a 1000 litre pod was damaged within the factory. The Canola Oil entered a storm drain which then discharged into the Hokitika River. It was estimated that approx 300 to 400 litres was discharged.	Hokitika River	Westland Milk Products immediately carried out mitigation work. The Canola Oil was contained within a small area of the river using a spills boom. The Canola Oil was removed from the surface of the water using a slurry tanker. The company has been issued with an infringement notice.	Incident
Discharge to water	Complaint regarding the discharge of sediment laden water to a creek	Blackball	The site was investigated and established that the creek was discoloured with sediment enquiries are still ongoing.	Complaint
Discharge to water	Complaint regarding the discharge of sediment laden water to a creek	Blackball	A further complaint as outlined above. The site was investigated and established that the creek was discoloured with sediment enquiries are still ongoing.	Complaint
Earthworks	Complaint received that a person has excavated a road up a steep slope which may cause erosion.	Nikau	The site has been investigated and established that the earthworks undertaken is in breach of the regional rules. Enquiries are still ongoing.	Complaint

Discharge to water	Complaint received that a gold miner has discharged sediment laden water to a creek.	Maori Gully	The site has been investigated and established that the discharge from the operation had significantly discoloured the creek. Samples obtained at the time have been analysed and show that the discharge breached the limits outlined in their resource consent. Enforcement action is pending.	Complaint
Discharge to water	Complaint regarding the discharge of sediment laden water to a creek	Blackball	A further complaint as outlined above. The site was investigated and established that the creek was discoloured with sediment enquiries are still ongoing.	Complaint
Discharge to water	Complaint regarding the discharge of what appears to be sewerage from a pipe into a storm water drain.	Rapahoe	The site has been investigated and samples obtained. The sample results show that the discharge is effluent and further enquiries are to be made to locate the source.	Complaint

### **Other Complaints/Incidents**

Note: These are the other complaints/incidents assessed during the reporting period whereby the activity was not found to be non-compliant or compliance is not yet established at the time of reporting.

<b>Activity</b>	<b>Description</b>	<b>Location</b>	<b>Action/Outcome</b>	<b>INC/Comp</b>
Discharge to land	The operator reported that they had an accidental fertiliser related chemical spill onto land.	Hokitika	The site was investigated and established that the operator had undertaken remedial action to prevent the chemical from entering water so no further action was undertaken.	Incident
Discharge to water	Complaint received that there was diesel in the Westport Harbour	Westport	It was established that the discharge was minor and did not warrant undertaking remedial action.	Complaint
Black Sand Mining	Complaint received that someone was black sand mining on Cobden Beach	Cobden	The site was investigated and no one was located on the beach.	Complaint
Discharge to water	Complaint from a white baiter that there was dairy effluent in the Waitaha River.	Waitaha	The site was investigated and the complaint was not substantiated.	Complaint
Discharge to water	Complaint regarding the discharge of sediment laden water to a creek	Blackball	An ongoing complaint. The site was investigated and on this occasion the complaint was not substantiated.	Complaint

Activity	Description	Location	Action/Outcome	INC/Comp
Earthworks	Complaint received regarding earthworks, where the neighbour is concerned that it may not be consented.	Cobden	Enquiries are ongoing	Complaint
Discharge to water	Complaint regarding the discharge of sediment laden water to a creek	Blackball	An ongoing complaint. The site was investigated and on this occasion the complaint was not substantiated.	Complaint
Earthworks	Complaint regarding earthworks undertaken within the Coastal Marine Area.	Hokitika	The site was investigated and established that the person held a consent for maintenance of protection work.	Complaint
Discharge to water	Complaint from a white baiter that there was a white scum in the river.	Hokitika River	The site was investigated and the complaint was not substantiated.	Complaint
Discharge to water	Complaint alleging that there was dairy effluent on the beach	Little Wanganui	The site was investigated and it is likely to be naturally occurring foam.	Complaint
Discharge to land	Complaint received that there was a dead horse on a neighbouring property.	Marsden	The site was investigated and there was no breach of the regional rules.	Complaint
Vegetation clearance	Complaint received that a property owner has cleared riparian margin along a stream bank	Seddonville	Enquiries are ongoing	Complaint
Discharge to water	Complaint received that a gold mining discharge has discoloured a water body.	Kumara	The site was investigated and established that the site was compliant at the time of the inspection.	Complaint
Water Diversion	Complaint received that a creek diverted years ago has caused an issue.	Woodstock	Enquiries are ongoing	Complaint
Discharge to air	Complaint received that petrol fumes are emanating up through a shower waste pipe and causing an odour.	Hokitika	The site has been investigated and established that this has been occurring periodically over the past two years. Enquiries are ongoing.	Complaint
Discharge to water	Complaint that a fisherman has come across a creek discoloured with dairy effluent.	Ikamatua	The site was investigated and the complaint was not substantiated.	Complaint
Discharge to water	Complaint received that a deer carcass has been dumped into a creek.	Hokitika	A contractor was engaged to remove the carcass from the creek.	Complaint
Discharge to water	Complaint regarding the discharge of sediment laden water to a creek	Blackball	An ongoing complaint. The site was investigated and on this occasion the complaint was not substantiated.	Complaint

Activity	Description	Location	Action/Outcome	INC/Comp
Flood debris	Complaint regarding the buildup of trees and debris in a creek bed that may cause a flooding issue.	Atarau	The complainant was advised of the permitted activity rules for the clearing of flood debris. The District Council was also notified in the event it may impact on the public road.	Complaint
Earthworks & rubbish disposal	Complaint received that a person was backfilling their property and dumping rubbish near the edge of an estuary.	Westport	The site was investigated and established no breach of the regional rules	Complaint

### **Update on Previously Reported Ongoing Complaints/Incidents**

Note: This section provides an update on complaints and incidents from previous reporting periods where enquires were not yet complete.

Activity	Description	Location	Action/Outcome	INC/Comp
WWTP Discharge to air	Throughout May 2018 the Council received numerous complaints regarding the discharge of odour from the Hokitika Waste Water Treatment Plant.	Hokitika	The WDC has since carried out improvements to the system and no further complaints have been received. A formal warning has now been issued for the discharges of odour that occurred during May 2018.	Incident

### **Prosecutions:**

In March 2018 **Johnson Bros Transport (2006) Limited** had a discharge of ammonia contaminated water from their truck wash facility into Cats Creek which resulted in 72 dead eels in the creek.

The company appeared in the Christchurch District Court on the 17<sup>th</sup> of October 2018 and were convicted and fined \$33,750 for the discharge in contravention of section 15(1) (b) of the Resource Management Act 1991.

In August 2017 **Elect Mining Limited** caused a slip into Minehan Creek at Ross while undertaking earthworks to improve a four wheel drive road. The slip caused disruption of the Ross Community water supply. Charges were laid in the Greymouth District Court for unlawful earthworks and the discharge of contaminants.

The company has now completed the Councils alternative justice pathway by paying \$105,000 in reparation.

The \$105,000 payment made by Elect Mining Ltd includes:

- \$15,000 paid to the Ross Community for use in a community project;
- \$70,000 paid to Westland District Council to contribute to costs for the water supply system;
- \$14,767.50 paid to West Coast Regional Council for costs associated with investigating the incident and legal fees; and
- \$5,232.50 to cover Department of Conservation staff time and compensation for disturbed areas.

The charges laid against the company have now been withdrawn.

## **Formal Enforcement Action**

**Formal Warning:** There was one formal warning issued during the reporting period.

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<b>Activity</b>	<b>Location</b>
Waste Water Treatment Plant: issued for the discharge to air of objectionable odour.	Hokitika

**Infringement Notices:** There was one infringement notice issued during the reporting period.

<b>Activity</b>	<b>Location</b>
Milk Factory: discharge of contaminant (Canola Oil)	Hokitika

## **Mining Work Programmes and Bonds**

The Council received the following 6 work programmes during the reporting period. 3 work programmes have been approved. The remaining work programme requires a site visit prior to approval.

<b>Date</b>	<b>Mining Authorisation</b>	<b>Holder</b>	<b>Location</b>	<b>Approved</b>
01-10-18	RC00023	Heaphy Mining	Berlins	Yes
05-10-18	RC-2016-022	Geotech Limited	Greenstone	Yes
05-10-18	RC-2018-0005	Blacktopp Mining Limited	Maori Gully	In progress
08-10-18	RC-2016-0034	Amalgamated Mining Limited	Notown	In progress
18-10-18	RC10174	Birchfield Minerals Limited	Paynes Gully	Yes
23-10-18	RC-2017-0092	Fitzherbert Investments	Arthurstown	In progress

## **One bond was received during the reporting period**

<b>Mining Authorisation</b>	<b>Holder</b>	<b>Location</b>	<b>Amount</b>
RC10174	Birchfield Minerals Limited	Paynes Gully	\$30,000

## **One bond is recommended for release**

<b>Mining Authorisation</b>	<b>Holder</b>	<b>Location</b>	<b>Amount</b>
RC10174	Kumara Old Gold	Paynes Gully	\$30,000

## **RECOMMENDATIONS**

- 1. That the November 2018 report of the Compliance Group be received.*
- 2. That the \$30,000 bond belonging to RC10174 Kumara Old Gold is released.*

Heather McKay  
**Consents and Compliance Manager**

# **COUNCIL MEETING**



## THE WEST COAST REGIONAL COUNCIL

Notice is hereby given that an **ORDINARY MEETING** of the West Coast Regional Council will be held in the Offices of the West Coast Regional Council, 388 Main South Road, Greymouth on **Monday, 12 November 2018** commencing on completion of the Resource Management Committee Meeting

A.J. ROBB  
CHAIRPERSON

M. MEEHAN  
CHIEF EXECUTIVE OFFICER

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<u>AGENDA NUMBERS</u>	<u>PAGE NUMBERS</u>	<u>BUSINESS</u>
<b>1.</b>		<b>APOLOGIES</b>
<b>2.</b>		<b>PUBLIC FORUM</b>
<b>3.</b>		<b>MINUTES</b>
	1 – 4	3.1 Minutes of Council Meeting 9 October 2018
<b>4.</b>		<b>REPORTS</b>
	5 -7	4.1 Engineering Operations Report
	8 – 12	4.1.2 Westport
	13 – 16	4.1.3 Variation 4 to the West Coast Regional Land Transport Plan 2015 – 21
	16 – 18	4.2 Corporate Services Manager’s Monthly Report
<b>5.</b>	19	<b>CHAIRMAN’S REPORT</b>
<b>6.</b>	20	<b>CHIEF EXECUTIVE’S REPORT</b>
<b>7.</b>		<b>GENERAL BUSINESS</b>

**THE WEST COAST REGIONAL COUNCIL****MINUTES OF THE MEETING OF THE COUNCIL HELD ON 9 OCTOBER 2018,  
AT THE OFFICES OF THE WEST COAST REGIONAL COUNCIL, 388 MAIN SOUTH ROAD,  
GREYMOUTH, COMMENCING AT 11.04 A.M.****PRESENT:**

A. Robb (Chairman), T. Archer, P. Ewen, P. McDonnell, A. Birchfield, S. Challenger

**IN ATTENDANCE:**

M. Meehan (Chief Executive Officer), R. Mallinson (Corporate Services Manager), R. Beal (Operations Manager), H. McKay (Consents & Compliance Manager), H. Mills (Planning Science and Innovation Manager), N. Costley (Strategy & Communications Manager), T. Jellyman (Minutes Clerk).

**1. APOLOGY:**

**Moved** (Archer / Ewen) *that the apology from Cr Clementson be accepted.*

*Carried*

**2. PUBLIC FORUM**

The Chairman welcomed Dianne Sharpe to the meeting. Ms Sharpe addressed the meeting and stated that she would like to speak about the Hokitika Seawall rating district. Ms Sharpe owns property along Revell Street, Hokitika and is in the C Classification for the rating district. Ms Sharpe raised concerns about the fairness of the scheme and answered questions from Councillors. The Chairman thanked Ms Sharpe for her attendance.

Mr Graham Ford addressed the meeting. He stated that he lives in Maori Creek Road and is concerned at the increase in his rates and the Uniform Annual General Charge (UAGC). Mr Ford stated that he can afford to pay his rates but he knows of others who are now struggling to pay their rates. The Chairman spoke of the consultation process Council undertook with regard to the Long Term Plan process with the setting of rates. He stated that there is a lot of expectation around Council services and these are often out of Council's control. The Chairman stated that Council is happy to work with people who are struggling to pay their rates and is happy to work out a payment plan to help ratepayers. He asked Mr Ford to encourage anyone he knows that needs help to contact Council so that a payment plan can be put in place. Mr Ford spoke of the cost of living at the moment. Cr Archer stated that for the last 20 years the regional council has held its rates to a zero general rate increase. Cr Archer agreed that costs are increasing along with many additional directives that Council has to fund such as Local Government Commission (One District Plan), civil defence, economic development, monitoring requirements and changes to legislation. Cr Archer stated these matters are thrust onto Council and it has no other option. Cr Archer stated that across the country, this Council's regional rates are very low by comparison but this Council can no longer hold to a zero rate increase. The Chairman thanked Mr Ford for his presentation.

**3.1 CONFIRMATION OF MINUTES**

**Moved** (McDonnell / Challenger) *that the minutes of the Council Meeting dated 11 September 2018, be confirmed as correct.*

*Carried*

**Matters arising**

There were no matters arising.

**3.1.2 CONFIRMATION OF MINUTES OF SPECIAL MEETING – 18 SEPTEMBER 2018**

**Moved** (Archer / Birchfield) *that the minutes of the Special Council Meeting dated 18 September 2018, be confirmed as correct.*

*Carried*

**Matters arising**

There were no matters arising.

**REPORTS:**

**4.1 ENGINEERING OPERATIONS REPORT**

R. Beal spoke to this report and took it as read. He stated that the tender documents for the sale of Kiwi and Blackball quarries are now ready for review.

R. Beal advised that Agreed Levels of Service will be discussed with each rating district at the annual meetings as this is a requirement from Audit NZ. R. Beal advised that native planting alternatives will also be discussed at the annual meetings. R. Beal stated that if there is enough interest there is the opportunity to apply to the Shane Jones' \$1 billion provincial fund for trees. R. Beal spoke of his team's recent visit to Kaikoura which was hosted by Ecan. He stated that flood protection schemes were viewed and our staff took the opportunity to meet with their engineering staff.

The Chairman advised that he is unable to attend the rating district meetings scheduled for 15 October. It was agreed that Crs Birchfield and Ewen would chair these meetings between them. R. Beal advised that there will be 22 meetings held this year with the exception of Neil's Beach and Okuru rating districts.

R. Beal answered questions from Councillors.

**Moved** (Archer / Birchfield) *that the report is received.*

*Carried*

**4.1.2 IMPLICATONS OF THE RANGITAIKI RIVER SCHEME REVIEW – APRIL 2017 FLOOD EVENT**

R. Beal spoke to this report. He stated that this report will be discussed further at today's annual meeting of the Greymouth Joint Floodwall committee. R. Beal advised that preparation for sea level rise needs to be planned for with a high level GIS person to be employed so that information can be visually displayed accurately to communities. R. Beal spoke of the importance of utilising and investing in current staff to ensure there is good capability. Cr Birchfield spoke of the importance of keeping floodwalls clear of structures and to ensure staff and public safety is maintained during a flood event. R. Beal stated that checklists have been prepared for this purpose as at times staff do need to be on site to inspect damage during event. M. Meehan stated that it was very fortunate that the Edgecumbe event occurred during daylight hours as there could have been significant loss of life during this flood. He advised that Council staff are currently working through protocols for engineering staff during a flood event. Discussion took place on the ways and costs involved in implementing these recommendations along with what to do first with a clear understanding on what is expected. M. Meehan stated that a very good starting point will be the discussions on agreed levels of services at the annual rating district meetings. Discussion took place on the amount of projects currently underway and the complexity of some of these issues facing coastal communities.

**Moved** (Archer / Challenger)

1. *That the report is received.*
2. *That Council reviews the funding and resourcing required to progress the recommendations made in the report through the next Annual Plan process.*

*Carried*

#### 4.2 CORPORATE SERVICES MANAGER'S MONTHLY REPORT

R. Mallinson spoke to this report and advised that he has circulated an updated version and tabled hard copies. R. Mallinson reported that the surplus is \$346,000.

R. Mallinson advised that Audit NZ finished their onsite work last Friday. He updated Councillors on matters relating to the annual audit which include, reassessment of future quarry restoration liabilities (and associated mining right values), peer review of those costings and accounting for the buy out of the 51% major shareholder (PCR LP) on 29 June 2018.

R. Mallinson reported that the Investment Portfolio has performed reasonably well for the first two month period with a return of \$225,000. R. Mallinson advised that the first programmed withdrawal of \$350,000 has been completed.

R. Mallinson advised that the results for the year to June 2018 were substantially below expectations and the short term bank borrowing amounted to \$2.1M as at 30 June. He stated this is easily correlated to the negative budget variances experienced during 2017 / 18.

R. Mallinson stated that carrying short term debt is not satisfactory and he is therefore recommending that \$700,000 is withdrawn from the JB Were main portfolio in order to stabilise Council's short term borrowing. R. Mallinson answered questions relating to short term borrowing, interest rates and the possibility of riding this out instead of borrowing. Extensive discussion ensued, it was agreed that this matter would be parked for the time being and R. Mallinson would continue to report on this matter. The second recommendation in his report was withdrawn.

R. Mallinson advised that rates invoices were mailed out last week. He stated that feedback from some ratepayers has been as he would have expected in view of the new Uniform Annual General Charge. R. Mallinson advised that the payment date has been extended by one week until 26 October as the rates were mailed out a week later than usual. M. Meehan advised that ratepayers have been offered the opportunity to put a payment plan in place if required.

**Moved** (Robb / Birchfield) *that the report be received.*

*Carried*

#### 5.0 CHAIRMANS REPORT

The Chairman spoke to his report and advised that several of the people who have expressed interest in being part of the Grey Freshwater Management Unit were in attendance at the recent meeting.

The Chairman spoke of the recent workshop for Buller Flood Protection. Cr Archer advised that there has been no general consensus on what the public want but more effort does need to go into the evacuation plan for this area as people's lives are more important than property.

**Moved** (Robb / Birchfield) *that this report is received.*

*Carried*

#### 6.0 CHIEF EXECUTIVE'S REPORT

M. Meehan spoke to his report. He advised that following on from the meeting regarding coastal erosion in Granity, Ngakawau and Hector, a one page report will be produced for the community's comment. He advised that NZTA, Buller Electricity and Buller District Council staff along with WCRC staff were in attendance.

M. Meehan stated that he is still waiting for the consultation from the government to occur regarding the proposed mining ban on conservation land. He advised that a consultation document is expected within the next few weeks. M. Meehan advised that Council's focus has been to ensure that a thorough robust submission is put in and connects well with industry via Minerals West Coast, Straterra, iwi and the larger companies along with the three district councils who are involved with this group.

M. Meehan advised he is taking annual leave from 6 – 22 November. R. Beal will be Acting Chief Executive during this time.

Cr McDonnell asked M. Meehan what NZTA's approach is with regard to coastal erosion issues around Granity, Ngakawau and Hector. M. Meehan responded that NZTA is looking at work south of

the Ngakawau river to protect their asset in this area and Buller District Council are looking after the area north of the river. He stated that they are linking in together to ensure there is no duplication and costs are shared and they will also consult with property owners in this area.

**Moved** (Archer / Ewen) *that this report is received.*

*Carried*

**GENERAL BUSINESS**

Further discussion took place on coastal erosion matters. Cr Archer spoke of the importance of realistic timeframes. Cr Archer spoke of matters discussed at the recent flood protection workshop in Westport, he stated that civil defence is very important to communities. Cr Archer stated that currently there are no warning systems in place throughout the region to warn people that they need to evacuate. M. Meehan advised that the Civil Defence Director provides a quarterly updates which link into the CEG and Joint Committee meeting. M. Meehan advised that mobile phone alerting system, social media, police, fire and ambulance are used for this purpose. He stated that all of the emergency services attend the quarterly CEG meetings. It was noted that key civil defence staff were not at the workshop. M. Meehan stated that he would provide more information on this matter as there are already good systems in place.

Cr Archer raised the matter of whether or not a tourism rate will be implemented on the West Coast as this discussion needs to be had before the next annual plan process. M. Meehan stated that he has invited DWC to discuss this matter by October or November this year.

Cr Ewen spoke of issues previously raised relating to the Blackball Quarry, including noise and vibrations. Cr Ewen stated that all quarries have noise conditions which Council monitor and vibrations are classified as noise therefore Council does have a role to play in this area.

Cr Ewen expressed concern with possible changes to whitebait regulations. He is mindful that this Council may get caught up in this.

The meeting closed at 12.37 p.m.

.....  
Chairman

.....  
Date

Prepared for: Council Meeting – 12 November 2018  
Prepared by: Paulette Birchfield – Engineer, Brendon Russ - Engineer  
Date: 25 October 2018  
Subject: **ENGINEERING OPERATIONS REPORT**

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### **WORKS COMPLETED AND WORKS TENDERED FOR**

#### Hokitika Seawall Rating District

Work involving the placement of 100 tonne of rock and 500 tonne of rubble was awarded to Henry Adams Contracting at a cost of \$16,900 (GST Exclusive). This work involves the topping up of slumped areas on top of the seawall and the repair of the two access ramps down to the beach.



*Top up of slumped areas on top of the seawall.*



*Repair of access ramp.*

Kongahu Swamp Rating District

One of the main drainage channels in the Kongahu Swamp, the Blackwater Channel, had effectively blocked due to a build-up of the aquatic pest plant Parrots Feather. Karamea Excavating Ltd was engaged to clear the blocked sections of drain using a hydraulic excavator.

The total cost of the clean-out was \$1316.65.



*Mat of Parrots Feather blocking a drain and culvert, McGregor's farm, Kongahu Swamp.*

## ONGOING WORKS

### Rapahoe Resource Consent

The resource consent application has been submitted to council with affected party approval now being sought. Short term low cost protection options are being explored with the intention of presenting these to the community following a meeting with Grey District Council.

### Granity/Ngakawau/Hector Erosion

Council staff have met with multiple agencies and stakeholders that are affected by the erosion issues to discuss a consistent approach to any planned works to provide the most benefit to the stakeholders and communities as possible.

### Carters Beach

A Community meeting will be scheduled in November to present an update and protection options and costings to the community.

## Quarry Rock Movements

1 September 2018 – 30 September 2018

Quarry		Opening Stockpile Balance	Rock Sold	Rock Produced	Closing Stockpile Balance
Camelback	Small/medium	11,943	0	0	11,943
	Large	3,822	0	0	3,822
Whataroa	Small/medium	9,056	0	0	9,056
	Large	8,731	0	0	8,731
Blackball		850	0	0	850
Inchbonnie		21,239	0	0	21,239
Kiwi		0	0	0	0
Miedema		0	0	0	0
Okuru		1,000	0	0	1,000
Whitehorse		1,334	0	0	1,334
<b>Totals</b>		<b>57,975</b>	<b>0</b>	<b>0</b>	<b>57,975</b>

## RECOMMENDATION

*That the report is received*

Randal Beal  
**Operations Manager**



Prepared for: Buller District Council Meeting – 31 October 2018  
West Coast Regional Council Meeting – 12 November 2018  
Prepared by: Nichola Costley – Manager Strategy and Communications  
Subject: **Westport 2100**

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### **Purpose**

To provide a framework in order to map a pathway forward for the Westport community for the benefit of future generations.

### **Background**

The West Coast Regional Council (WCRC) and Buller District Council (BDC) met on 3 October 2018 and workshopped a potential framework to address the natural hazard issues facing the Westport community. There has been a lot happening in this space over the past two years which has resulted in delays, and communication around this has not been as effective as it should have been.

This paper sets out the background as to what has been happening, and presents a framework for continuing this work for Westport, working in closely with the community.

### **What has been happening?**

WCRC commenced work to review a range of potential Buller River protection measures with the Westport community in early 2017. At the end of this process there was no clear indication of a preferred option going forward. This slowed down this work to allow a working group to be established to work through the matters raised during the public debate. The working group has been partly convened with Terms of Reference established, however it has not yet met.

A comprehensive evacuation plan for Westport has been discussed for several years, with some planning undertaken in this space. However, the current river flood forecast modelling available, and the existing infrastructure in place, is insufficient to adequately allow the West Coast Civil Defence & Emergency Management (CDEM) Group confidence in issuing appropriate evacuation directions to the residents of Westport. Investment in the telemetry systems is underway to capture additional data. Further installations are planned to take place over the next 4 years. Once these are in place, it will take approximately five years to undertake the modelling required to have enough data to provide much more accurate warnings. In the meantime, eight of the proposed eleven additional flood and data recorders are providing information for collation and eventual modelling. Additionally, a paper will be going to the WCRC meeting in November to explore options around accelerating the installation and flood modelling programme.

Ex-tropical Cyclone Fehi in February 2018 emphasised the storm surge risk to Westport and surrounding areas when it severely impacted a number of residential properties. Future predictions make it clear that there will be an increase in the frequency and severity of weather events which is likely to include increased rainfall as well as ex-tropical cyclones and the associated storm surges. Recent advice from the Ministry for the Environment indicates that planning should take into account a continual forecasted rise in sea level over the next 100 years<sup>1</sup>. The Ministry will continue to provide guidance as new research occurs and predictions around what the West Coast is likely to experience.

Flood modelling that was undertaken to inform the initial work WCRC were doing in regards to potential flood protection options is being redone to show what this will look like if the flooding occurred in conjunction with a Cyclone Fehi event and what it will look like with the slowly increasing rise in sea levels. This work is expected to be completed in December 2018.

Much of the discussion to date around natural hazards has been focussed on the risk of flooding from the Buller and Orowaiti rivers. There has been little consideration in regards to all of the potential natural hazards posing a risk to the Westport community such as coastal erosion, tsunami, or geotechnical risk arising from earthquakes. An Alpine Fault earthquake,

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<sup>1</sup> The Ministry for the Environment have provided a range of projections for sea level rise based on various scenarios. These range from 0.4m to 1.4m.

[http://www.mfe.govt.nz/sites/default/files/media/MFE\\_Coastal\\_Fact%20Sheet%207.pdf](http://www.mfe.govt.nz/sites/default/files/media/MFE_Coastal_Fact%20Sheet%207.pdf)

or other such localised event, has the potential to damage the current built environment and significantly exacerbate flooding through subsidence and liquefaction. This may be the time to consider other hazards and their potential effects as the above matters are addressed.

### **Next steps**

The focus has changed from simply looking at potential flooding from the river to an all of hazards approach and finding the right way forward for the community. There is a need to take a planned approach to this work. This will set out what has to be done and who will do what. Both Councils believe that recommendations to decision-makers around how to holistically address hazard management should be led by the community. The community working group would be supported by civil defence along with both Councils. The Councils also support membership from the District Health Board and New Zealand Transport Agency to the working group to contribute to this planning work.

Both Councils agree that any action should provide for the following, in this order:

1. The protection of life
2. The protection of assets
3. Enhancing the resilience of the community.

There are short, medium and long term actions that will be identified and required when planning for the future and a wider working group, with a strong community focus, will be central to leading this. While a working group had been partly established by WCRC the membership and structure needs to be revisited to ensure that the representation will achieve the goals sought through this process.

A similar model to the Reefton Airshed Committee is proposed to be established for this work. An application process will take place from mid-November (following the respective Council meetings) to establish the working group. Members from the community will have an opportunity to put their name forward with Councillors from BDC and WCRC selecting the final members. A draft terms of reference for the working group have been attached to this report.

To be successful in this work the working group will need to:

- Be **informed** about the hazards affecting Westport and what this means for the town in the future
- Be **organised**, with a common goal, a planned approach and clear roles and responsibilities
- Take **dynamic action** to proactively reduce exposure and vulnerability to the social, cultural, environmental and economic consequences of these hazards.

### **Future work streams**

Both Councils agree that there are some key work streams to be progressed. These include:

- completion of the Westport response plan;
- completion of the telemetry installation; and
- the protection and enhancement of evacuation routes.

The Westport 2100 Working Group will be central in seeing that this work is prioritised and progressed. The Working Group may potentially provide a staged series of recommendations back to the Councils for implementation as the work progresses in this space. The final suite of recommendations will be presented to the Councils by December 2019.

### **RECOMMENDATIONS**

1. *That the Buller District Council and West Coast Regional Council receive this report;*
2. *That the Buller District Council and West Coast Regional Council adopt the draft Terms of Reference for the Westport 2100 Working Group;*
3. *That the Buller District Council and West Coast Regional Council advertise for applications to the Westport 2100 Working Group; and*
4. *That the Buller District Council and West Coast Regional Council each appoint two representatives to the Westport 2100 Working Group*

# DRAFT

## Westport 2100 Working Group

### Terms of Reference

#### **Purpose and function**

The purpose of the Westport 2100 Working Group is to engage with the Westport community and work together, with Council staff, to identify a pathway forward for the town for the benefit of future generations. This project has a long term focus and will result in recommendations to the Buller District Council and West Coast Regional Council for future work programmes for civil defence, hydrology and operations.

#### **Group objectives**

The Westport 2100 Working Group will engage with the community and work together, with Council staff, to identify:

- the work required to enhance the resilience, and protect, the Westport community
- prioritise the projects within the work programme to deliver on this
- how this work could be funded and resourced.

All recommendations must take into account current statutory requirements including the New Zealand Coastal Policy Statement focus on planning for a 100 year timeframe.

#### **Establishment and status**

The Westport 2100 Working Group is established under the Local Government Act 2002. It has the status of an Advisory Committee of the Buller District Council and West Coast Regional Council with no decision-making powers.

#### **Council consideration of Westport 2100 Group recommendations**

The Councils will consider the Group's recommendations. If any recommendations are inconsistent with the Council's views or statutory requirements, these elements will be referred back to the Group for further consideration. The recommendations will be built into the respective Council work programmes as appropriate.

#### **Group membership**

The Westport 2100 Working Group will be appointed by the Buller District Council and will have the following membership:

- Two members appointed by the Regional Council, who shall be elected members
- Two members appointed by the Buller District Council, who shall be elected members
- One member appointed by Te Rūnanga o Ngāti Waewae
- One member appointed by the District Health Board
- One member appointed by the New Zealand Transport Agency
- Up to 6 members from the community with a range of backgrounds to ensure a cross section of values, understanding and perspectives in the community. The Council(s) may approve additional members if it determines their necessity to ensure appropriate representation of the community.

To be eligible for consideration for appointment to the Westport 2100 Working Group, a community applicant must live in, or be able to demonstrate a close connection with, the Westport area.

#### **Chairperson**

The Chairperson has additional responsibilities, including ensuring that the Group functions properly, there is full participation during meetings, all relevant matters are discussed and that effective decisions are made and carried out in a timely manner as per the Terms of Reference.

West Coast Regional Council and Buller District Council staff will provide the chairperson and the group with administrative support including direction on civil defence, operations, hydrology and

communications. The Chairperson must provide leadership and ensure that the goals and objectives of the Group are met. The Chairperson may need to work between meetings to liaise with technical experts, and represent the Group at external meetings when required.

The Chairperson is to be determined by the full Westport 2100 Group when all members have been appointed. The Group will be chaired by a Councillor from the Buller District Council in the interim.

### **Quorum**

A quorum consists of:

- i. Half of the members if the number of members (including vacancies) is even; or
- ii. A majority of members if the number of members (including vacancies) is odd.

Proxies or alternates are not permitted to vote or provide input into group deliberations on behalf of a group member or organisation. The Group will at all times operate in accordance with the requirements of the Standing Orders of Council, under the Local Government Act (2002), and the Local Government Official Information and Meetings Act.

### **Reporting**

The Group will provide updates to the Buller District Council, West Coast Regional Council and the community via the Regional Council website, at least quarterly.

### **Meetings and workshops**

The Group will meet monthly, with additional workshops and meetings as required.

Some meetings will be open to the public to attend as observers with an allocated time slot for public questions. The public can request a speaking opportunity for any meeting but the meeting may go into committee following the public session.

### **Meeting protocols**

General meeting protocols are to be agreed upon by the Group.

### **Duration of the Westport 2100 Working Group**

The Westport 2100 Working Group shall exist for the duration of the development and implementation of the plan for Westport 2100, and shall cease to exist once this has been completed.

The Working Group may potentially provide a staged series of recommendations back to the Councils for implementation as the work progresses in this space. The final suite of recommendations will be presented to the Councils by December 2019.

### **General operating principles**

The Group is expected to:

1. Work in a collaborative and co-operative manner using its best endeavours to reach solutions that take account of the interests of all sectors of the community
2. Seek consensus in its decision-making where possible
3. Seek assistance and exhaust all avenues to resolve matters where the Group encounters fundamental disagreements
4. Report to the Councils the matters where agreement has been achieved and also matters where disagreement has not been resolved, including whether there is a consensus or majority view on each matter.

### **Group support**

The Group will be supported by the Buller District Council and West Coast Regional Council, with the primary contact being Mark Crowe, Director Emergency Management and Natural Hazards..

A minimum of two Council staff (from either Council) will attend each meeting and will provide administrative support, minute taking, technical advice and information. Any additional investigation or data collection requested by the Group will require Council approval. Staff from various council departments will be invited to attend meetings, and provide technical advice and information where appropriate.

### **THE WEST COAST REGIONAL COUNCIL**

Prepared for: Council Meeting – 12 November 2018  
 Prepared by: Nichola Costley – Manager Strategy and Communications  
 Date: 18 October 2018  
 Subject: **Variation 4 to the West Coast Regional Land Transport Plan 2015 - 21**

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#### **Purpose**

This paper requests a variation to the New Zealand Transport Agency (NZTA) programme in the West Coast Regional Land Transport Plan (RLTP) to enable the Dolomite Point Redevelopment Project to be included in the National Land Transport Programme and therefore potentially access funding from the National Land Transport Fund.

#### **Background**

Dolomite Point in Punakaiki on the West Coast is one of New Zealand's most popular visitor sites owing to its famous 'Pancake Rocks' formation and walkway. The Pancake Rocks walkway is located in the Paparoa National Park. Infrastructure and supporting visitor facilities are located on the opposite (inland) side of State Highway 6. Annual visits to the Pancake Rocks walkway have increased to just over half a million visitors. The site has an international profile, is one of the West Coast's tourism icons and has been identified as a key component of the tourism and economic development strategy for the West Coast in its bid to draw and disperse visitors to the northern parts of the region.

Infrastructure and facilities in the main visitor precinct have not kept pace with visitor growth and demand. Key elements of the visitor experience are missing and the form and capacity of key amenities are dated and insufficient. State Highway 6 dissects the main visitor precinct and the Pancake Rocks walkway and must be traversed by visitors. Little separation and/or buffer exists between pedestrian access/exit points and State Highway traffic, resulting in a significant safety risk.

Funding was obtained in 2017 by the Department of Conservation (DoC) to scope and design a redevelopment solution for the site. A Steering Group was established in late 2017 comprising key stakeholders and representatives from Ngati Waewae, Buller District Council, Development West Coast, NZTA, local landowners and DoC. A stakeholder endorsed concept plan for the redevelopment is expected by the end of October 2018 to enable a credible costed application to be made to the PGF. Part of the redevelopment requires safe pedestrian access from the facility to Pancake Rocks. This would usually be funded from the National Land Transport Plan (NLTP) and are therefore required to be included as part of the West Coast RLTP.

#### **Transport activities to be included in the RLTP**

The transport related activities from the Dolomite redevelopment project to be included within the RLTP include:

- An iconic underpass - to provide pedestrian access from the east side of State Highway 6 to the walkway of the Pancake Rocks.
- Pedestrian/cycleway facilities - to better enable connectivity and flow between the village and the attraction.

Both of these activities are considered to provide significant safety enhancements to the area by separating pedestrian activity from the state highway traffic.

#### **Funding Options**

While funding for the wider Dolomite Point Redevelopment project is being sought from the Provincial Growth Fund (PGF), the transport related components of it must be identified within the Regional Land Transport Fund. They will require a point of entry and Business Case (normal NZTA process) to determine their eligibility for funding from the National Land Transport Programme (NLTP). If they meet NLTP criteria and there are sufficient funds, then they may receive NLTP funding. If the projects do not meet eligibility and/or there are insufficient funds, then there is an option for it to be included and accelerated through to the PGF.

To deliver these improvements the following activities are requested for inclusion in the RLTP.

Project Name	Start Year	End Year	Total Cost for all years
State Highway 6 – Dolomite Point Redevelopment Project - Iconic underpass	18/19	18/19	\$4,000,000
State Highway 6 – Dolomite Point Redevelopment Project – Pedestrian/cycleway facilities	18/19	18/19	\$1,500,000

These cost estimates will be finalised through the detailed design stage.

### Other text additions to the RLTP

Reference to the pressures iconic tourist attractions are facing, which includes Punakaiki, are already included within the RLTP (p.9). Safety is another key theme woven throughout the Plan. A method identified under the Issue and Challenge of "*The changing function of the network over time means that there are pockets of infrastructure across the region that are no longer fit for purpose*", seeks to "*continue to advocate for related infrastructure development to provide an appropriate level of service to a growing tourism market...and other regional development initiatives as identified in the Economic Development Action Plan...*".

As of a result of already having the above references in the current RLTP, no further text additions to the body of the document are considered to be required when implementing this variation.

### Assessment of significance

A Regional Transport Committee may prepare a variation at the request of an approved organisation or the transport agency where there is good reason to do so. Consultation is not required if the activity is deemed to be "not significant".

The Significance Policy is set out below:

*The following amendments or variations to the regional land transport programme are considered to be **not significant** for the purposes of consultation:*

- *Activities that are in the urgent interests of public safety; or*
- *A scope change that does not significantly alter the original objectives of a project (to be determined by the RTC), worth more than \$6 million; or*
- *Replacement of a local authority project by another project(s) and is less than or equal to \$2 million; or*
- *Replacement of a State Highways project by another project(s) and is less than or equal to \$5 million; or*
- *New preventive maintenance and emergency reinstatement activities in accordance with the New Zealand Transport Agency's Planning and Investment Knowledge Base; or*

*Addition of an activity or activities that have previously been consulted on in accordance with sections 18 and 18A of the Land Transport Management Act 2003 and which the Regional Transport Committee considers complies with the provisions of funding approval in accordance with section 20 of that Act*

The two transport related activities of the Dolomite Point Redevelopment Project are considered to be in the urgent interest of public safety. With over 500,000 visitors annually, a further increase in tourism numbers expected (MBIE Monthly Regional Tourism Estimates indicated an 8 percent increase for the year ending August 2018) and ongoing continued growth, a significant improvement in safety is required for this area.

Based on this assessment it is considered that the variation does not trigger the significance policy and does not require public consultation.

### Regional Transport Committee Support

The West Coast Regional Transport Committee (RTC) reviewed the Variation sought at their meeting on 18 October 2018. The RTC made the following recommendations:

*That the West Coast Regional Transport Committee:*

1. *Receive this report;*

2. *Add the Iconic Underpass and Pedestrian/Cycleway facilities to the New Zealand Transport Agency Programme in the RLTP;*
3. *Notes that this variation does not require further consultation;*
4. *Recommends this variation to West Coast Regional Council for its consideration.*

## **RECOMMENDATIONS**

*That Council*

1. *Approves the variation to the Regional Land Transport Plan 2015 – 21 for the inclusion of the Iconic Underpass and Pedestrian/Cycleway facilities to the New Zealand Transport Agency Programme; and*
2. *Submits the variation to the West Coast Regional Land Transport Plan 2015 – 21 to the New Zealand Transport Agency.*

Nichola Costley

**Manager Strategy and Communications**



## THE WEST COAST REGIONAL COUNCIL

Prepared for: Council Meeting 12 November 2018  
 Prepared by: Robert Mallinson – Corporate Services Manager  
 Date: 1 November 2018  
 Subject: Corporate Services Manager's Monthly Report

**1. Financial Report 1 July to 30 September 2018**

## SUMMARY OF COUNCIL ACTIVITIES

FOR THE THREE MONTHS ENDED 30 SEPTEMBER 2018

REVENUES	ACTUAL Year to Date	BUDGET	BUDGET Annual	% ACTUAL vs BUDGET
General Rates and Penalties	838,492	857,500	3,430,000	24%
Investment Income	228,611	226,677	906,709	25%
Resource Management	427,322	333,346	1,333,384	32%
Regional Land Transport	12,092	20,583	82,330	15%
Emergency Management	287,011	287,500	1,150,000	25%
Economic Development	37,500	37,500	150,000	25%
River, Drainage, Coastal Protection	391,311	389,306	1,557,222	25%
Warm West Coast	21,212	3,873	15,491	137%
VCS Business Unit	1,024,637	1,011,500	4,046,000	25%
Commercial Property Revaluation	-	-	-	
	3,268,187	3,167,784	12,671,136	
<b>EXPENDITURE</b>				
Governance	117,146	120,011	480,042	24%
Economic Development	94,233	75,000	300,000	31%
Resource Management	927,917	946,593	3,786,371	25%
Regional Land Transport	36,263	50,898	203,592	18%
Hydrology & Floodwarning Services	200,963	240,055	960,219	21%
Emergency Management	280,869	300,599	1,202,394	23%
River, Drainage, Coastal Protection	360,842	707,257	2,829,028	13%
VCS Business Unit	639,105	847,250	3,389,000	19%
Other	42,998	15,509	62,037	69%
Warm West Coast	2,233	2,556	10,223	22%
	2,702,569	3,305,727	13,222,906	
<b>OPERATING SURPLUS/(DEFICIT)</b>	<b>565,618</b>	<b>- 137,943</b>	<b>- 551,770</b>	

BREAKDOWN OF SURPLUS / (DEFICIT)	Net Variance ACTUAL vs BUDGETED Year to Date	ACTUAL	BUDGET Year to Date	ANNUAL BUDGET
Rating Districts	257,812	174,335	83,478	333,911
Economic Development	- 19,233	56,733	37,500	150,000
Quarries	58,543	15,767	74,310	297,239
Investment Income	1,934	228,611	226,677	906,709
VCS Business Unit	221,282	385,532	164,250	657,000
General Rates Funded Activities	193,050	126,340	319,390	1,277,560
Warm West Coast	17,661	18,978	1,317	5,268
Revaluation Investment Property	-	-	-	-
Other	- 27,489	42,998	15,509	62,037
<b>TOTAL</b>	<b>703,560</b>	<b>565,618</b>	<b>- 137,943</b>	<b>- 551,770</b>

Net Contributors to General Rates Funded Surplus /(Deficit)	Net Variance ACTUAL vs BUDGETED Year to Date	ACTUAL	BUDGET Year to Date	ANNUAL BUDGET
Rates	- 19,009	838,492	857,500	3,430,000
Representation	2,864	117,146	120,011	480,042
Resource Management	112,652	500,595	613,247	2,452,987
Transport Activity	6,144	24,171	30,316	121,262
River, Drainage, Coastal Protection	32,065	128,099	160,164	640,656
Hydrology & Floodwarning	39,092	200,963	240,055	960,219
Emergency Management	19,240	6,142	13,099	52,394
<b>TOTAL</b>	<b>193,050</b>	<b>126,340</b>	<b>- 319,390</b>	<b>- 1,277,560</b>

## STATEMENT OF FINANCIAL POSITION AS AT 30 SEPTEMBER 2018

**CURRENT ASSETS**

Cash	-	863,986
Deposit - Westpac		1,608
Accounts Receivable - General		993,980
Accounts Receivable - Rates		6,597,484
Prepayments		200,958
GST Refund Due		
Stock		762,684
Accrued Income		635,794
		<hr/>
		8,328,523

**NON CURRENT ASSETS**

Investments		10,690,422
Strategic Investments		1,830,994
Strategic Investments		208,202
Term Deposit - PRCC Bond		50,000
MBIE & DOC Bonds		22,437
Investments-Catastrophes Fund		1,053,653
Warm West Coast Loans		359,747
Commerical Property Investment		1,480,000
Fixed Assets		4,445,752
Infrastructural Assets		58,697,918
		<hr/>
		78,839,125

**TOTAL ASSETS** **87,167,648****CURRENT LIABILITIES**

Bank Short Term Loan	-	3,450,000
Accounts Payable	-	685,571
GST	-	890,684
Deposits & Bonds	-	974,475
Sundry Payables	-	44,531
Revenue in Advance	-	4,336,453
Accrued Annual Leave, Payroll	-	342,872
	-	<hr/>
		10,424,587

**NON CURRENT LIABILITIES**

Future Quarry Restoration	-	170,000
Interest Rate Hedge Position	-	58,612
Punakaiki	-	265,000
Lower Waiho	-	147,000
Kaniera	-	84,619
Greymouth Floodwall	-	1,522,823
Hokitika Seawall	-	1,143,750
Strategic Investments	-	1,595,320
Warm West Coast	-	345,000
Working Capital Loan	-	565,034
	-	<hr/>
		6,197,158

**TOTAL LIABILITIES** **- 16,621,745****EQUITY**

Ratepayers Equity	-	17,610,982
Surplus Transferred	-	565,618
Rating District Equity	-	3,174,884
Revaluation	-	38,339,289
Catastrophe Fund	-	1,040,130
Investment Growth Reserve	-	9,815,000
TOTAL EQUITY	-	<hr/>
		70,545,903

**LIABILITIES & EQUITY** **- 87,167,648**

## 2. Investment Portfolio

30 September 2018	Catastrophe Fund	Major Portfolio	TOTAL
Opening balance 1 September 2018	\$ 1,057,714	\$ 10,728,848	\$ 11,786,562
Income	-\$ 4,061	-\$ 38,426	-\$ 42,487
Deposit			
Withdrawal	\$ -		\$ -
Closing balance 30 September 2018	\$ 1,053,653	\$ 10,690,422	\$ 11,744,075
Total income year to date to 30 September 2018	\$ 13,523	\$ 169,358	\$ 182,881

## 3. Commentary

The surplus of \$565,000 for the 3 months to 30 September 2018 is a good result when compared to budget, in total as well as across activities.

Total expenditure is low @ \$2.7 million compared to the budgeted year to date amount of \$3.3 million. This is because the substantial budgeted expenditure for the Greymouth Floodwall fix is on hold pending Greymouth Floodwall integrity check work.

Cash flow following the rates due date of 26 October 2018 has allowed me to make substantial inroads into paying down short term Westpac debt. The \$3,450,000 @ 30 September shown above was reduced to \$1,950,000 by 31 October.

We can expect losses in the above JBWere Investment portfolios for the month of October. I will be in a position to update Councillors at the meeting.

## 4. Annual Audit Financial Statements 2018

As previously communicated to Councillors, sign off by Audit NZ is on-hold pending the outcome regarding the issue relating to the accounting for future Quarry end of life restoration liabilities, and the associated issue regarding the value of the mining rights held by Council. The issue is reasonably technical, requiring reference to the Audit NZ technical team. Our position is supported by advice from PWC. I can update further at the meeting.

Through no fault of our own, or indeed of Audit NZ, we were not able to obtain sign off by Audit NZ by 31 October.

## RECOMMENDATION

*That the report be received.*

Robert Mallinson  
**Corporate Services Manager**

## 5.0

**THE WEST COAST REGIONAL COUNCIL**

**Prepared for:** Council Meeting- 12 November 2018  
**Prepared by:** Andrew Robb – Chairman  
**Date:** 1 November 2018  
**Subject:** **CHAIRMAN'S REPORT**

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**Meetings Attended:**

- The Chief Executive and I visited New Plymouth on 16 and 17 October to discuss matters relating to tourism, energy, education, future food and governance issues.
- I attended the Regional Transport Committee meeting on 18 October.
- I took part in a teleconference on 19 October to discuss the development of the draft National Road Safety Strategy.
- I attended the Grey Māwhera Freshwater Management Unit Meeting on 30 October.

**RECOMMENDATION**

*That this report be received.*

Andrew Robb  
**Chairman**

## 6.0

**THE WEST COAST REGIONAL COUNCIL**

Prepared for: Council Meeting 12 November 2018  
Prepared by: Michael Meehan – Chief Executive  
Date: 1 November 2018  
Subject: **CHIEF EXECUTIVE'S REPORT**

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**Meetings attended:**

- The Chairman and I visited New Plymouth on 16 and 17 October to discuss matters affecting both regions.
- I hosted the West Coast Chief Executives meeting on 24 October.
- I chaired the Coordinating Executive Group meeting for civil defence on 1 November.

**Annual Leave**

I took two days annual leave during the reporting period. I will be taking annual leave from 7 November through until 23 November. Randal Beal will be acting CEO during this period.

**RECOMMENDATION**

*That this report be received.*

Michael Meehan  
**Chief Executive**

**THE WEST COAST REGIONAL COUNCIL**

To: Chairperson  
West Coast Regional Council

I move that the public be excluded from the following parts of the proceedings of this meeting, namely, -

Agenda Item No. 8.

- |         |     |   |
|---------|-----|---|
| 21 – 23 | 8.1 | Confirmation of Confidential Minutes 9 October 2018 |
|         | 8.2 | Overdue Debtors Report (to be tabled)               |
| 24 - 34 | 8.3 | Insurance Renewals 2018 / 19 (In Committee)         |
|         | 8.4 | Response to Presentation (if any)                   |
|         | 8.5 | In Committee Items to be Released to Media          |

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<b>Item No.</b>	<b>General Subject of each matter to be considered</b>	<b>Reason for passing this resolution in relation to each matter</b>	<b>Ground(s) under section 7 of LGOIMA for the passing of this resolution.</b>
8.			
8.1	Confirmation of Confidential Minutes 9 October 2018		Clause 7 subclause 2 (a)
8.2	Overdue Debtors Report (to be tabled)		
8.3	Insurance Renewals 2018 / 19	Privacy of natural person	Clause 7 subclause 2 (a)
8.4	Response to Presentation (if any)		Clause 7 subclause 2 (i)
	In Committee Items to be Released to Media		Clause 7 subclause 2 (i)

I also move that:

- Robert Mallinson
- Randal Beal
- Hadley Mills
- Heather McKay
- Nichola Costley

be permitted to remain at this meeting after the public has been excluded, because of their knowledge on the subject. This knowledge, which will be of assistance in relation to the matter to be discussed.

The Minutes Clerk also be permitted to remain at the meeting.